

Issue Paper Number 01-036



BOARD OF EQUALIZATION  
**KEY AGENCY ISSUE**

- ☐ Board Meeting
- ☐ Business Taxes Committee
- ☐ Customer Services and  
Administrative Efficiency  
Committee
- ☐ Legislative Committee
- ☒ Property Tax Committee
- ☐ Other

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## **ASSESSORS' HANDBOOK SECTION 581, EQUIPMENT INDEX AND PERCENT GOOD FACTORS**

### **I. Issue**

Should the Board authorize publication of Assessors' Handbook Section 581, *Equipment Index and Percent Good Factors* (AH 581), as proposed by Board staff?

### **II. Staff Recommendation**

Authorize publication of Assessors' Handbook Section 581, *Equipment Index and Percent Good Factors*, with the commercial equipment index factors and the industrial equipment index factors in Tables 1 and 2 averaged into one category for each table, and with staff's proposed language discussing reproduction and replacement cost new. (Staff's proposed draft of the handbook section is provided in Attachment 1.)

### **III. Other Alternative(s) Considered**

Authorize publication of Assessors' Handbook Section 581, *Equipment Index and Percent Good Factors*, with the commercial equipment index factors and the industrial equipment index factors in Tables 1 and 2 averaged into one category for each table, but with no changes to the existing wording in AH 581 with regard to the discussion of reproduction cost or replacement cost.

## IV. Background

The Property Taxes Department annually publishes Assessors' Handbook Section 581, *Equipment Index and Percent Good Factors* (AH 581). AH 581 contains 12 categories of Commercial Equipment Indexes and 6 categories of Industrial Equipment Indexes. Equipment index factors are developed for use in mass appraisals and are generally reliable and practical for converting original cost to estimates of reproduction cost or replacement cost new. Index factors are used to adjust a property's original cost for price level changes since the property was acquired.

In October 2000, the California Assessors' Association (CAA) formally requested that the Board average the 12 different categories of commercial equipment indexes into one category for commercial equipment and the 6 categories of industrial equipment into one category for industrial equipment. On August 6, 2001, the Board issued Letter To Assessors No. 2001/056, announcing staff's proposal to average the multiple categories of equipment index factors into one category for commercial equipment and one category for industrial equipment. On September 25, 2001, Board staff met with interested parties to discuss this and other proposed changes to AH 581. Staff worked with the California Assessors' Association and industry representatives (led by Cal-Tax) to reach agreement on this issue. It was agreed that averaging the multiple categories of equipment index factors would still produce results within an acceptable band of value and provide administrative benefits to assessors when assessing business property.

The other issue presented in Letter To Assessors No. 2001/056 addresses whether the use of the equipment index factors in Tables 1, 2, and 3 in AH 581 results in an estimate of reproduction cost new or replacement cost new. *Reproduction cost* is the cost to replace an existing property with an identical property, a replica. *Replacement cost* is the cost to replace an existing property with a property of equivalent utility.

The significance of the difference between these two types of the cost approach arises when property has experienced significant functional obsolescence. In such cases, the original piece of equipment would not be replaced by an identical substitute. The buyer would look instead for the best way to perform the same functions. In either case, the cost of the equipment must be adjusted for depreciation to arrive at an estimate of market value. Replacement cost theoretically accounts for elements of the original piece of equipment that have been improved or made more efficient over time. As compared to a reproduction cost estimate, less depreciation is required to be identified in a replacement cost estimate because the functional obsolescence present in the reproduction cost does not exist in a replacement cost estimate. In situations where equipment has undergone little improvement over time, reproduction cost and replacement cost are likely to be similar.

Board staff has contacted representatives from the publications used to derive the index factors in AH 581 (Marshall and Swift Publication Company and the U. S. Bureau of Labor Statistics) in an effort to determine whether the use of their indexes will yield values reflecting reproduction cost new or replacement cost new. The responses received have led staff to conclude that application of the index factors in AH 581 to a property's original cost typically results in reproduction cost new. Based on this conclusion, staff has proposed modified language in AH 581 that describes the use of the index factors as resulting in reproduction cost new rather than replacement cost new. The revised language concerning this issue was mailed to interested parties on September 14, 2001, and the issues were discussed at the September 25, 2001 interested parties meeting. Since that time, staff has continued to work with interested parties to refine the language.

This issue was discussed extensively at the September 25 meeting but differences remain concerning whether the use of the indexes results in an estimate of reproduction cost or replacement cost new.

## **V. Staff Recommendation**

### **A. Description of the Staff Recommendation**

Staff's position is that the Producer Price Indexes published by the U. S. Bureau of Labor Statistics and the business equipment price indexes published by Marshall Publication Company are intended to track the reproduction cost of equipment used in a particular industry. Tables 1, 2, and 3 in AH 581 are derived from these indexes. Therefore, their application to the original cost of equipment typically leads to an estimate of reproduction cost new. Staff's recommendation includes language changes to AH 581 which reflect this position. (Attachment 2 compares staff's proposed language in the first column with the CAA's proposed language in the second column.)

Staff's research regarding this issue included the following responses from Marshall Publication Company and the U. S. Bureau of Labor Statistics:

- Written response from Marshall Publication Company, dated June 11, 2001, stated:  
"General indexes, such as ours, will replicate the cost of already installed equipment and are not designed to account for any technological change. Any measurable obsolescence is applied separately after trending."
- Written response from the U. S. Bureau of Labor Statistics, dated August 24, 2001, stated:  
"In tracking a price, the goal of the BLS is to follow, over time, the price of an identical product sold under identical terms of transaction (terms of the transaction include: shipment size, type of buyer, and discounting)."

### **B. Pros of the Staff Recommendation**

Timely publication of this handbook section and the updated equipment index and percent good factors contained in it will provide information needed by assessors to accurately value business property.

Staff's proposed language changes regarding reproduction and replacement cost make AH 581 consistent with the most recent information received from the U. S. Bureau of Labor Statistics and Marshall Publication Company.

### **C. Cons of the Staff Recommendation**

*[California Assessors' Association contentions as summarized by staff]*

By including staff's recommended language stating that the use of the index factors develops an estimate of reproduction cost, it:

- Contradicts what has been stated in AH 581 for many years regarding the use of the equipment index factors leading to an estimate of replacement cost new.
- Contradicts statements in AH 504, *Assessment of Personal Property and Fixtures*.
- Does not provide a table of replacement cost indexes for assessors to use for valuing business equipment.

**D. Statutory or Regulatory Change**

None

**E. Administrative Impact**

None

**F. Fiscal Impact**

**1. Cost Impact**

No additional cost. The cost to update and distribute the handbook section is considered routine and is included in the base budget.

**2. Revenue Impact**

See attached revenue estimate.

**G. Taxpayer/Customer Impact**

Industry believes that adoption of staff's proposed language regarding reproduction and replacement cost will correct previously misleading language and lead to a more accurate assessment of business property.

**H. Critical Time Frames**

Distribution of the updated handbook section is scheduled for January 2002 to provide timely information to assessors for valuing property for the 2002-2003 tax roll. In order to meet this timetable, the issues regarding AH 581 must be resolved by the Board at its November 28, 2001 meeting.

**VI. Alternative 1**

**A. Description of the Alternative**

Use of the commercial and industrial index tables published in AH 581 provide an estimate of *replacement* cost new. Language from the prior years' AH 581 should be retained to explain that replacement cost new is the end product when the index factors from Tables 1, 2, or 3 are applied to the original cost of equipment.

**B. Pros of the Alternative**

*[California Assessors' Association contentions as summarized by staff]*

AH 581 has utilized Marshall and Swift and the Bureau of Labor Statistics data for purposes of indexing for many years. During this time, the handbook has concluded that use of the commercial or industrial indexes would approximate replacement cost.

**C. Cons of the Alternative**

*[Staff and Industry position]*

The effect of the CAA proposal is to ignore recent correspondence from Marshall Publication Company and the U. S. Bureau of Labor Statistics which indicate that the indexes used by Board staff in AH 581 track reproduction cost.

**FORMAL ISSUE PAPER**

Continuing to state that use of the equipment index factors in AH 581, Tables 1, 2, and 3, leads to an estimate of replacement cost new is misleading to assessors, taxpayers, and assessment appeals boards and may result in the overvaluation of certain types of business property.

**D. Statutory or Regulatory Change**

None

**E. Administrative Impact**

None

**F. Fiscal Impact**

**1. Cost Impact**

No additional cost. The cost to update and distribute the handbook section is considered routine and is included in the base budget.

**2. Revenue Impact**

See attached Revenue Estimate.

**G. Taxpayer/Customer Impact**

Industry representatives believe that keeping the existing language will result in the overassessment of many types of business property and mislead assessment appeals boards when evaluating appeals regarding the functional obsolescence of business property.

**H. Critical Time Frames**

Distribution of the updated handbook section is scheduled for January 2002 to provide timely information to assessors for valuing property for the 2002-2003 tax roll. In order to meet this timetable, the issues regarding AH 581 must be resolved by the Board at its November 28, 2001 meeting.

Prepared by: Property Taxes Department; Policy, Planning, and Standards Division; and Legal Division, Property Taxes Section.

Current as of: November 13, 2001

**BOARD OF EQUALIZATION  
REVENUE ESTIMATE**

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**ASSESSORS' HANDBOOK SECTION 581,  
EQUIPMENT INDEX AND PERCENT GOOD FACTORS****Staff Recommendation**

Authorize publication of Assessors' Handbook Section 581, *Equipment Index and Percent Good Factors*, with the commercial equipment index factors and the industrial equipment index factors in Tables 1 and 2 averaged into one category for each table and with staff's proposed language discussing reproduction and replacement cost new.

**Alternative 1**

Authorize publication of Assessors' Handbook Section 581, *Equipment Index and Percent Good Factors*, with the commercial equipment index factors and the industrial equipment index factors in Tables 1 and 2 averaged into one category for each table and with no changes to the existing wording in AH 581 with regard to the discussion of reproduction cost or replacement cost.

**Background, Methodology, and Assumptions****Staff Recommendation:**

There is nothing in the proposed amendments to the Assessor's Handbook, Section 581 that would impact revenues.

**Alternative 1:**

Alternative 1 has no revenue effect.

**Revenue Summary**

The staff recommendation has no revenue effect.

The alternative proposal has no revenue effect.

## **Preparation**

This revenue estimate was prepared by David E. Hayes, Research and Statistics Section, Agency Planning and Research Division. This revenue estimate was reviewed by Ms. Laurie Frost, Chief, Agency Planning and Research Division and Mr. David Gau, Deputy Director, Property Tax Department. For additional information, please contact Mr. Hayes at (916) 445-0840.

Current as of November 9, 2001

ATTACHMENT 1 - ISSUE PAPER 01-036

DRAFT

ASSESSORS' HANDBOOK

SECTION 581

# EQUIPMENT INDEX AND PERCENT GOOD FACTORS

JANUARY 2002

(USE FOR LIEN DATE JANUARY 1, 2002)

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## CALIFORNIA STATE BOARD OF EQUALIZATION

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## FOREWORD

This handbook section contains several tables of equipment index, percent good, and valuation factors that will aid in the mass appraisal of various types of personal property and fixtures. General instructions and pertinent information regarding the use of these tables are included in Chapters 1, 2, and 3. The tables are presented in Chapter 4.

For 2002, the commercial equipment index factors and the industrial equipment index factors in Tables 1 and 2 have been averaged into a single category of factors for each table. Use of a single category of factors for commercial equipment and a single category of factors for industrial equipment will provide value estimates within a reasonable band of value for the assessment of business property and promote statewide uniformity.

Prior to approval by the Board of this handbook section for 2002, staff researched the issue of whether the use of the index factors in Tables 1, 2, and 3 results in an estimate of replacement cost new or reproduction cost new. Board staff contacted representatives from the publications used to derive the index factors (Marshall and Swift Publication Company and the U. S. Bureau of Labor Statistics) while investigating this issue. From these responses, staff has concluded that application of the index factors in this handbook section to a property's original cost typically results in reproduction cost new.

Index factors (Tables 1, 2, and 3) may be used to estimate current reproduction costs. Table 1, for commercial equipment, was compiled based on equipment price data published by the Marshall and Swift Publication Co., *Marshall Valuation Service*. Table 2, Industrial Machinery and Equipment Index Factors, and Table 3, Agricultural and Construction Equipment Index Factors, were derived using the Bureau of Labor Statistics' *Producer Price Indexes* as a basis. A discussion regarding the use of these factors can be found in Chapter 1.

Percent good factors (Tables 4 and 5) may be used in conjunction with the index factors to estimate reproduction cost new less normal depreciation. Table 4, Machinery and Equipment Percent Good Factors, was derived from a system developed by the Iowa State University Engineering Research Center. (See Chapter 2 for more information.) Table 5, Agricultural and Construction Mobile Equipment Percent Good Factors, was derived from a detailed analysis of used equipment sales data.

For agricultural and construction mobile equipment, we suggest using the comparative sales approach if possible. Several valuation guides are available for this purpose (see Chapter 9). If the valuation guides are not used, the cost approach can be employed. The appropriate index factor from Table 3 should be applied to equipment cost along with a percent good factor from Table 5.

Valuation factors (Tables 6, 7, and 8) are intended to be applied directly to historical costs. The valuation factors in Table 6, Computer Valuation Factors, were developed by analyzing resale

## **ATTACHMENT 1 - ISSUE PAPER 01-036**

### **DRAFT**

values of personal, mid-range, and mainframe computers as compared to original costs. The Board initially approved these factors in 1996. The valuation factors for semiconductor manufacturing equipment, Table 7, were approved by the Board in 1994 and continue to be recommended. The interim valuation factors for biopharmaceutical industry equipment and fixtures, Table 8, were adopted by the Board and effective as of the January 1, 1999 lien date.

All of the information presented in this section of the Assessors' Handbook is current for use as of the 2002 lien date, January 1, 2002. We hope the information presented proves useful to all concerned parties, and that it promotes uniformity of assessment. It is suggested that assessors utilize this data for mass appraisal purposes, but that does not preclude reliance on other documented evidence that results in a more accurate determination of assessed value.

David J. Gau, Deputy Director  
Property Taxes Department  
California State Board of Equalization  
January 2002

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**DRAFT****CHAPTER 1: USE OF EQUIPMENT INDEX FACTORS**

Equipment index factors are developed for use in mass appraisals and are generally reliable and practical for converting original cost to estimates of reproduction cost or replacement cost new. Index factors are used to adjust a property's original cost for price level changes since the property was acquired. The index factors recommended by the Board, updated and distributed annually, include three separate index factor tables: Table 1, Commercial Equipment; Table 2, Industrial Equipment; and Table 3, Agricultural and Construction Equipment. The tables rely on indexes published by the U.S. Government Bureau of Labor Statistics (BLS) and on information published by Marshall and Swift Publication Company. The BLS and Marshall & Swift have indicated to Board staff that their indexes attempt to track price changes for an identical product sold under identical terms over time, such that the indexes approximate an estimate of reproduction cost new. Thus, when the original cost of property is multiplied by the Board's index factor for the year of acquisition, the product typically approximates current reproduction cost new.

In situations where equipment has undergone minimal changes in technology, reproduction cost and replacement cost are likely to be similar. In industries where the equipment used is undergoing rapid changes in technology, further adjustments are likely to be needed to arrive at replacement cost new. Thus, there may be situations where market evidence supports the need to make adjustments to reproduction cost to account for functional obsolescence before the percent good factors from Table 4 can be applied to arrive at market value. Any such adjustments should be based on reasonable evidence and appropriate adjustments should be made to arrive at replacement cost new. Assessors should consider such evidence provided by assessees when making these adjustments.

Please refer to Assessors' Handbook Section 504, *Assessment of Personal Property and Fixtures*, for guidelines on the use of reproduction and replacement costs in the appraisal process.

**PRICE CHANGES**

Price changes are usually an increasing factor (inflation). During those periods of time when the cost of raw material and/or labor actually declines, price changes may be a decreasing factor (deflation).

**Effects of Technological Progress**

If technological progress has occurred since the acquisition date of an asset, the cost of producing a functionally superior but physically similar asset may now be lower. Consequently, the current replacement cost new of previously existing assets will probably decline. High technology equipment, for example, typically suffers greater than normal functional obsolescence due to technological progress.

**DRAFT****COMMERCIAL EQUIPMENT INDEX FACTORS**

Indexes for commercial equipment are supplied in Chapter 4, Table 1, Commercial Equipment Index Factors. If the index factors do not reasonably represent changes in equipment costs for a particular industry, additional research should be done to find a more appropriate method of estimating replacement cost new.

The following example demonstrates how to use the index factors to estimate reproduction cost new.

**Example 1.1: Estimating Reproduction Cost New Using  
Commercial Equipment Index Factors**

A taxpayer acquired office equipment for \$1,000 in 1998. What is the estimated reproduction cost new of this office equipment as of the January 1, 2002 lien date?

The appropriate factor is found in Table 1 under the Average column for 1998.

**TABLE 1: COMMERCIAL EQUIPMENT INDEX FACTORS**

Year	Average
2001	100
2000	101
1999	102
<b>1998</b>	<b>103</b>

The factor is shown in the table as a percentage and must be converted to a decimal. The factor in decimal format is applied to the acquisition cost to compute the reproduction cost new.

Year of Acquisition	Cost	Index Factor	Reproduction Cost New
1998	\$1,000	<b>1.03</b>	\$1,030

In other words, it would require an expenditure of approximately \$1,030 on the 2002 lien date to reproduce the office equipment purchased in 1998 for \$1,000.

**DRAFT****INDUSTRIAL EQUIPMENT INDEX FACTORS**

The indexes for industrial equipment are supplied in Chapter 4, Table 2, Industrial Machinery and Equipment Index Factors. Chapter 6 of this handbook contains a listing of industry classes that are represented by these indexes. A detailed description of each industry class follows in Chapter 7.

The following example demonstrates the use of the index factors to compute reproduction cost new.

**Example 1.2: Estimating Reproduction Cost New Using Industrial Machinery and Equipment Index Factors**

On the 2002 lien date, what is the reproduction cost new for rubber tire manufacturing equipment acquired for \$100,000 in 1998?

The appropriate index factor is found in Table 2 under the column across from the year of acquisition, 1998.

**TABLE 2: INDUSTRIAL MACHINERY AND EQUIPMENT  
INDEX FACTORS**

Year	Average
2001	100
2000	101
1999	102
<b>1998</b>	<b>102</b>

The appropriate index factor of 102 percent is converted to a decimal (1.02) and multiplied by the acquisition cost as follows:

Year of Acquisition	Cost	Index Factor	Reproduction Cost New
1998	\$100,000	<b>1.02</b>	\$102,000

In other words, it would require an expenditure of approximately \$102,000 on the 2002 lien date to reproduce the rubber tire manufacturing equipment acquired in 1998 for \$100,000.

**DRAFT****MAXIMUM RECOMMENDED EQUIPMENT INDEX FACTOR**

Because rapid technological changes have taken place in recent years, Board staff recommends that appraisers use a maximum equipment index factor when valuing equipment. The recommended maximum factor is the factor for an age equal to 125 percent of the estimated average service life. The following example demonstrates the use of the 125 percent maximum.

**Example 1.3: Estimating the Maximum Recommended Equipment Index Factor**

A taxpayer acquired warehouse equipment for \$15,000 in 1984. What is the maximum recommended equipment index factor if this equipment has a 12 year average service life?

- Average service life of 12 years multiplied by the recommended 125 percent maximum equals 15 years ( $12 \times 1.25 = 15$ ), recommended maximum.
- Since the recommended maximum is 15 years, the appropriate index factor is the index factor corresponding to an item acquired in 1987 ( $2002 - 15$ ). The index factor is 135 percent.
- Actual age of equipment on 2002 lien date is 18 years ( $2002 - 1984 = 18$ ). Without using the recommended maximum, the index factor is 141 percent.

**TABLE 1: COMMERCIAL EQUIPMENT INDEX FACTORS**

Year	Average
2001	100
2000	101
1999	102
<b>1987</b>	<b>135</b>
1986	137
1985	139
<b>1984</b>	<b>141</b>

The following table indicates the estimated reproduction cost new of the property using the maximum recommended index factor (1.35) and the index factor using the actual age (1.41). Application of the maximum recommended index factor results with an estimated reproduction cost new of \$20,250 to reproduce the warehouse equipment purchased in 1984 for \$15,000. Application of the index factor associated with the actual age of the property results with an estimated reproduction cost new of \$21,150 to replace the warehouse equipment purchased in 1984 for \$15,000. The example indicates the difference in the estimate of reproduction cost new when the recommended maximum is not used.

**DRAFT****Example 1.3 -- continued**

	Year of Acquisition	Cost	Index Factor	Reproduction Cost New
Maximum	1987 <sup>1</sup>	\$15,000	<b>1.35</b>	\$20,250
Actual	1984	\$15,000	<b>1.41</b>	\$21,150

Use of the 125 percent limit is a recommendation. It is not intended to replace appraiser judgment. If the appraiser believes that using the 125 percent limit is inappropriate, the appraiser should provide a well-supported explanation of the reason for deviating from the recommendation.

**SUMMARY**

Examples 1.1, 1.2, and 1.3 illustrate the use of Tables 1 and 2. Table 3, Agricultural and Construction Equipment Index Factors, is used in the same manner. (See Chapter 2, Examples 2.2 and 2.3, for complete examples related to agricultural and construction equipment.)

Although this handbook section contains appropriate index factors for many types of taxable equipment found in California, better information is available from other sources in many cases. In situations where equipment has undergone minimal changes in technology, reproduction cost and replacement cost are likely to be similar. In industries where the equipment used is undergoing rapid changes in technology, it may be more appropriate to use actual, current, replacement prices for some types of equipment. Actual current replacement prices are nearly always better indicators of replacement value than indexed acquisition costs. Where actual current replacement prices are not available, the assessor should make adjustments to account for functional obsolescence based on reasonable evidence available.

As discussed in this chapter, the index factor is used to convert acquisition cost to an estimate of reproduction cost new. The next chapter discusses the use of percent good factors and tables. The percent good factor converts the reproduction cost new to reproduction cost new less normal depreciation.

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<sup>1</sup> Actual year of acquisition is 1984. The year 1987 represents the recommended maximum.



## DRAFT

**CHAPTER 2: USE OF EQUIPMENT PERCENT GOOD FACTORS****MACHINERY AND EQUIPMENT PERCENT GOOD FACTORS**

Table 4, Machinery and Equipment Percent Good Factors, presented in Chapter 4, is designed to assist the appraiser in estimating reproduction cost new less normal depreciation of commercial and industrial equipment in conjunction with index factors as discussed in Chapter 1.<sup>2</sup> This table was derived using the "individual method" of computation. The rationale and the mathematics of the methods of computation are explained in Assessors' Handbook Section 582 (AH 582), *Explanation of the Derivation of Equipment Percent Good Factors*.

The rate of return used to compute the factors shown in Table 4 is calculated annually and is shown at the top of the table. The column headings represent the average service life expectancy of the equipment under consideration. Each column contains the percent good factor for the corresponding age.<sup>3</sup>

Example 2.1 carries forward the calculation shown in Chapter 1, Example 1.1, to illustrate use of the percent good factors found in Table 4.

**Example 2.1: Estimating Reproduction Cost New Less Normal Depreciation**

Continuing with the facts from Example 1.1, what is the reproduction cost new less normal depreciation on the 2002 lien date for office equipment purchased in 1998 at an acquisition cost of \$1,000?

- Facts derived in Example 1.1: Index factor 1.02, reproduction cost new \$1,020.
- Appraiser estimates average service life of 12 years.
- The appropriate percent good factor (73%) can be found in the 12 year life column at year 1998, in Table 4.

**TABLE 4: MACHINERY AND EQUIPMENT PERCENT GOOD FACTORS**  
INDIVIDUAL PROPERTIES—AVERAGE SERVICE LIFE

6.50% Rate of return

Year Acquired	AGE	5 Years	10 Years	12 Years	15 Years	AGE	Year Acquired
2001	1	81	92	93	95	1	2001
2000	2	62	83	87	90	2	2000
1999	3	45	74	80	85	3	1999
<b>1998</b>	4	29	66	<b>73</b>	80	4	1998

<sup>2</sup> See Table 5, Chapter 4, for agricultural and construction mobile equipment percent good factors, and Example 2.2 for an example of application.

<sup>3</sup> Life expectancies are derived from the R-3 survivor curve. No minimum percent good is intended.

**DRAFT****Example 2.1 -- continued**

The percent good factor is applied to the reproduction cost new to compute the reproduction cost new less normal depreciation. (The factor, in Table 4, is shown as a percentage and must be converted to a decimal in order to do the computation.)

Year of Acquisition	Cost	Index Factor	Reproduction Cost New	Percent Good	Reproduction Cost Less Normal Depreciation
1998	\$1,000	1.02	\$1,020	<b>.73</b>	\$745

To reiterate, applying the index factor and the percent good factor to office equipment purchased in 1998 for \$1,000 results in an estimated value of \$745 on lien date January 1, 2002. It is important to note that the percent good factor reflects only normal depreciation. Additional value adjustments may be necessary if the property has experienced above- or below-normal loss in value.

### **AGRICULTURAL AND CONSTRUCTION MOBILE EQUIPMENT PERCENT GOOD FACTORS**

The percent good factors provided in Table 5, Chapter 4, are to be used when determining the loss of value for agricultural and construction mobile equipment. The factors presented were derived from used equipment sales data. Table 5 identifies a pattern of depreciation for three groups of equipment: (1) construction mobile equipment, (2) agricultural mobile equipment - *except* harvesters, and (3) agricultural mobile equipment - harvesters.

Within each group, two columns of percent good figures ("new" and "used") are listed. The column labeled "new" should be used to measure depreciation if the subject property was acquired new; conversely, the column labeled "used" should be applied when the equipment was purchased used.

The following examples demonstrate the use of the agricultural and construction index and percent good factors found in Table 3 and Table 5 respectively.

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**Example 2.2: Estimating Reproduction Cost New Less Normal Depreciation for Construction Equipment Acquired New**

On the 2002 lien date, what is the assessable value of a construction motor grader acquired new in 1998 for \$100,000?

The first step is locating the appropriate index. As indicated below the index factor is 103 percent.

**TABLE 3: AGRICULTURAL AND CONSTRUCTION EQUIPMENT INDEX FACTORS**

YEAR	Agricultural	Construction
2001	100	100
2000	101	100
1999	102	101
<b>1998</b>	103	<b>103</b>

The second step is determining the appropriate percent good factor. The percent good factor indicated below for construction equipment purchased new in 1998 is 55 percent.

**TABLE 5: AGRICULTURAL AND CONSTRUCTION MOBILE EQUIPMENT PERCENT GOOD FACTORS**

CONSTRUCTION MOBILE EQUIPMENT				
Year Acquired	Age	New	Used	Age
2001	1	74	91	1
2000	2	66	81	2
1999	3	60	74	3
<b>1998</b>	4	<b>55</b>	68	4

The third step is to apply the factors to the acquisition cost to determine the reproduction cost new less normal depreciation, or estimated value.

Equipment Group	Year of Acquisition	Cost	Index Factor	Reproduction Cost New	Percent Good	Reproduction Cost Less Normal Depreciation
Construction	1998	\$100,000	<b>1.03</b>	\$103,000	<b>.55</b>	\$56,650

In other words, the estimated value of construction equipment acquired new in 1998 at an acquisition cost of \$100,000 is \$56,650.

## DRAFT

**Example 2.3: Estimating Reproduction Cost New Less Normal Depreciation  
for Construction Equipment Acquired Used**

What is the estimated value of a construction motor grader acquired used in 1998 for \$100,000?

As in Example 2.2, the first step is determining the index factor. The index factor is 103 percent.

**TABLE 3: AGRICULTURAL AND CONSTRUCTION EQUIPMENT  
INDEX FACTORS**

YEAR	Agricultural	Construction
2001	100	100
2000	101	100
1999	102	101
<b>1998</b>	103	<b>103</b>

The second step is determining the percent good factor for used construction equipment purchased in 1998 (68%).

**TABLE 5: AGRICULTURAL AND CONSTRUCTION MOBILE EQUIPMENT  
PERCENT GOOD FACTORS**

CONSTRUCTION MOBILE EQUIPMENT				
Year Acquired	Age	New	Used	Age
2001	1	74	91	1
2000	2	66	81	2
1999	3	60	74	3
<b>1998</b>	4	55	<b>68</b>	4

The third step is to apply the factors to the acquisition cost of the used construction equipment, to determine the reproduction cost new less normal depreciation, or estimated value.

Equipment Group	Year of Acquisition	Cost	Index Factor	Reproduction Cost New	Percent Good	Reproduction Cost Less Normal Depreciation
Construction	1998	\$100,000	<b>1.03</b>	\$103,000	<b>.68</b>	\$70,040

In other words, the estimated value of construction equipment acquired used in 1998 at an acquisition cost of \$100,000 is \$70,040.

## DRAFT

For agricultural and construction mobile equipment, where "new" or "used" status cannot be determined from appraisal data at hand, application of percent good factors associated with the "new" column will provide the more conservative estimate of value. This can be seen by comparing the resulting values in Examples 2.2 and 2.3, since both examples use construction equipment purchased in 1998 for \$100,000 (value of \$56,650 for equipment purchased **new**; value of \$70,040 for equipment purchased **used**).

**DRAFT****CHAPTER 3: USE OF VALUATION FACTORS****COMPUTER VALUATION FACTORS**

Computer valuation tables were originally developed by the Board in 1995, and amended in 1997. The factors were developed by analyzing resale values of personal, mid-range, and mainframe computers as compared to original costs. These factors, provided in Table 6, Chapter 4, are intended to be applied directly to historical costs. As such, the tables include the effects of price changes (index or trend) and depreciation. Before using these tables, it is critically important to understand what types of equipment are intended to be valued using the tables.

First, the tables are intended to apply to non-production computers. Non-production computers are computers, including related equipment, designed for general business purposes. Non-production computers can be mainframe, mid-range, or personal computers (including networked personal computers). Related equipment includes monitors, printers, scanners, disk drives, cables, and other electronic peripherals commonly used as part of a non-production computer system.

The definition of non-production computers does not include computers embedded in machinery nor does it include equipment or computers specifically designed for use in any other application directly related to manufacturing. For example, equipment used for the manufacture of computers, semiconductors, or other computer components are production computers; therefore, the computer valuation factors are not appropriate for the valuation of such equipment. The following example demonstrates the use of the computer valuation factors.

**Example 3.1: Estimating Replacement Cost New Less Normal Depreciation  
Using Valuation Factors**

On the 2002 lien date, what is the estimated value of a mainframe computer acquired in 1999 for \$525,000?

The first step is determining the valuation factor. As shown on the table below, the valuation factor is 35%.

**TABLE 6: COMPUTER VALUATION FACTORS**

Year Acquired	Age	PERSONAL COMPUTERS (\$25,000 or less)	MID-RANGE COMPUTERS (\$25,000.01 to \$500,000)	MAINFRAME COMPUTERS (\$500,000.01 or more)
2001	1	66	73	79
2000	2	39	47	54
<b>1999</b>	3	24	30	<b>35</b>

**DRAFT****Example 3.1 -- continued**

Since the valuation factor includes the effect of price changes (index or trend) and depreciation, the second step is to apply the valuation factor to the acquisition cost of the mainframe computer equipment.

Equipment Group	Year of Acquisition	Cost	Valuation Factor	Replacement Cost Less Normal Depreciation
Mainframe Computers	1999	\$525,000	<b>.35</b>	\$183,750

The replacement cost new less normal depreciation of mainframe computer equipment purchased in 1999 for \$525,000 is \$183,750.

**SEMICONDUCTOR MANUFACTURING EQUIPMENT VALUATION FACTORS**

The semiconductor manufacturing equipment valuation table (Chapter 4, Table 7) presents factors initially approved by the Board in 1994.<sup>4</sup> The table is based on a 6.5 year economic life. Similar to the computer valuation factors, the semiconductor manufacturing equipment valuation factors are intended to be applied directly to historical costs. The tables include the effects of price changes (index or trend) and depreciation. As shown in the example demonstrating the use of computer valuation factors (Example 3.1), only one factor is applied to the acquisition cost to determine the replacement cost new less normal depreciation.

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<sup>4</sup> For more information regarding the original study and development of these factors, please refer to Letter To Assessor (LTA) 90/36, 92/34, and 94/24.

**DRAFT****INTERIM VALUATION FACTORS FOR BIOPHARMACEUTICAL INDUSTRY  
EQUIPMENT & FIXTURES**

In 1999 the Board adopted interim guidelines pertaining to the assessment of specific property owned and/or used by the biopharmaceutical industry.<sup>5</sup> These guidelines, which were effective as of the January 1, 1999 lien date, included a definition of reporting categories for these types of firms, and a valuation table for use in valuing these types of properties for assessment purposes.<sup>6</sup>

On standard annual property statements, pursuant to these guidelines, biopharmaceutical firms should report specific types of equipment and fixtures as described below:

<b><u>Form 571-L Category</u></b>	<b><u>Description</u></b>
<b><u>SCHEDULE A</u></b>	
Machinery and Equipment	General Laboratory Equipment and High Technology Analytical Instruments
Other Equipment	Commercial Manufacturing Equipment
Tools, Molds, Dies, Jigs	Pilot Scales Manufacturing Equipment
<b><u>SCHEDULE B</u></b>	
Fixtures	Fixtures and Process Piping

A sample listing of the equipment and fixtures covered by these descriptions is included in Chapter 4, following Table 8.

Table 8, Interim Valuation Factors for Biopharmaceutical Industry Equipment & Fixtures, presents the Board adopted valuation table for the biopharmaceutical industry. The factors are intended to be applied directly to historical costs for mass appraisal purposes, as are the computer valuation factors and the semiconductor manufacturing equipment valuation factors. (See Example 3.1 for a demonstration of application.) As illustrated in Table 8, a minimum factor of ten percent is to be applied.

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<sup>5</sup> Firms engaged in research and/or manufacturing activities that use organisms, or materials derived from organisms, and their cellular subcellular and molecular components to discover and/or provide products for human or animal therapeutics and diagnostics. Biopharmaceutical activities make use of living organisms to develop and/or produce commercial products, as opposed to conventional pharmaceutical activities, that make use of chemical compounds to develop and/or produce commercial products. Firms engaging in agriculture, animal husbandry, and pharmaceutical delivery in the area of research and/or manufacturing are specifically excluded.

<sup>6</sup> See also LTA 99/54.



**DRAFT****CHAPTER 4: EQUIPMENT INDEX FACTORS, PERCENT GOOD FACTORS, AND VALUATION FACTORS TABLES**

(Use for Lien Date January 1, 2002)

**INDEX FACTOR TABLES****Table 1: Commercial Equipment Index Factors**

These factors are derived using data published by the Marshall and Swift Publication Co., *Marshall Valuation Service*. The indexes contained in Table 1 are an average of several classes of commercial equipment. See Chapter 5 for each class of equipment included in the average index.

**Table 2: Industrial Machinery and Equipment Index Factors**

These indexes are derived from data in the Bureau of Labor and Statistics' *Producer Price Indexes*. The indexes contained in Table 2 are an average of several classes of industrial equipment. See Chapters 6 and 7 for detailed descriptions of each industry group in average index.

**Table 3: Agricultural and Construction Equipment Index Factors**

These indexes are derived from data in the Bureau of Labor Statistics' *Producer Price Indexes*.

**PERCENT GOOD FACTOR TABLES****Table 4: Machinery and Equipment Percent Good Factors**

These factors are derived from a system developed by the Iowa State University Engineering Research Center (see AH 582). The rate of return used to compute these factors is calculated annually and is shown on the table.

**Table 5: Agricultural and Construction Mobile Equipment Percent Good Factors**

These factors were derived from a detailed analysis of used equipment sales data.

**DRAFT****VALUATION FACTORS TABLES****Table 6:      *Computer Valuation Factors***

These factors are intended to be applied directly to historical costs of non-production computers, computers, including related equipment, designed for general business purposes.

**Table 7:      *Semiconductor Manufacturing Equipment Valuation Factors***

These factors are intended to be applied directly to historical costs of semiconductor manufacturing equipment.

**Table 8:      *Interim Valuation Factors for Biopharmaceutical Industry Equipment and Fixtures***

These factors are intended to be applied directly to historical costs of specific property owned and/or used by the biopharmaceutical industry.

**DRAFT****TABLE 1: COMMERCIAL EQUIPMENT INDEX FACTORS**

2001 COST = 100	
Year	Average
2001	100
2000	101
1999	102
1998	103
1997	104
1996	105
1995	107
1994	110
1993	114
1992	116
1991	118
1990	120
1989	123
1988	130
1987	135
1986	137
1985	139
1984	141
1983	145
1982	148
1981	155
1980	170
1979	185
1978	202
1977	217
1976	228
1975	242
1974	267
1973	307
1972	319
1971	328
1970	346
1969	367
1968	383
1967	399
1966	415
1965	425
1964	429
1963	432
1962	435
1961	437
1960	437
1959	440

**TABLE 2: INDUSTRIAL MACHINERY AND EQUIPMENT INDEX FACTORS**

2001 COST = 100	
YEAR	Average
2001	100
2000	101
1999	102
1998	102
1997	104
1996	105
1995	107
1994	110
1993	112
1992	115
1991	116
1990	120
1989	123
1988	129
1987	134
1986	136
1985	138
1984	142
1983	145
1982	148
1981	157
1980	172
1979	193
1978	212
1977	231
1976	247
1975	262
1974	305
1973	358
1972	373
1971	383
1970	399
1969	420
1968	436
1967	452
1966	468
1965	486
1964	494
1963	500

**DRAFT****TABLE 3: AGRICULTURAL AND CONSTRUCTION EQUIPMENT INDEX FACTORS**

2001 COST = 100		
Year	Agricultural	Construction
2001	100	100
2000	101	100
1999	102	101
1998	103	103
1997	104	105
1996	106	107
1995	109	109
1994	114	112
1993	116	113
1992	120	116
1991	124	119
1990	128	123
1989	132	127
1988	138	133
1987	142	137
1986	142	140
1985	143	142
1984	144	144
1983	148	146
1982	156	149
1981	168	160
1980	187	177
1979	208	200
1978	227	220
1977	244	240
1976	265	258
1975	287	277
1974	337	337
1973	384	393
1972	396	408
1971	411	422
1970	427	443
1969	445	465
1968	466	486

**DRAFT****TABLE 4: MACHINERY AND EQUIPMENT PERCENT GOOD FACTORS**

INDIVIDUAL PROPERTIES--AVERAGE SERVICE LIFE

**6.50% Rate of Return**

Year																								Year
Acq'd AGE	3	4	5	6	7	8	9	10	11	12	13	14	15	17	18	20	22	25	30	35	40	AGE	Acq'd	
2001	1	67	76	81	84	87	89	90	92	93	93	94	95	95	96	96	97	97	98	99	99	99	1	2001
2000	2	38	52	62	69	74	78	81	83	85	87	88	89	90	92	93	94	95	96	97	98	98	2	2000
1999	3	16	32	45	54	61	66	71	74	77	80	82	84	85	88	89	90	92	93	95	97	97	3	1999
1998	4	6	17	29	40	48	55	61	66	69	73	75	78	80	83	85	87	89	91	94	95	97	4	1998
1997	5		8	18	28	37	45	51	57	61	65	69	72	74	79	80	83	86	89	92	94	96	5	1997
1996	6		3	10	18	27	35	42	48	54	58	62	66	69	74	76	80	83	86	90	93	95	6	1996
1995	7			5	11	19	26	34	40	46	51	56	60	63	69	72	76	79	83	88	91	94	7	1995
1994	8			1	7	12	19	26	33	39	44	49	54	58	64	67	72	76	81	86	90	92	8	1994
1993	9				3	8	13	20	26	32	38	43	48	52	59	63	68	72	78	84	88	91	9	1993
1992	10					4	10	15	20	26	32	37	42	47	55	58	64	69	75	82	87	90	10	1992
1991	11					1	6	11	15	21	26	31	37	41	50	54	60	65	72	80	85	89	11	1991
1990	12						3	8	12	16	21	26	31	36	45	49	56	62	69	78	84	88	12	1990
1989	13							5	9	13	17	22	26	31	40	45	52	58	66	75	82	86	13	1989
1988	14							2	6	10	13	18	22	27	36	40	48	54	63	73	80	85	14	1988
1987	15								3	7	11	14	19	23	32	36	44	51	60	71	78	84	15	1987
1986	16								1	5	8	12	15	19	28	32	40	47	56	68	76	82	16	1986
1985	17									2	6	9	13	16	24	28	36	43	53	65	74	81	17	1985
1984	18										4	7	10	14	20	25	32	40	50	63	72	79	18	1984
1983	19										1	5	8	11	18	21	29	36	47	60	70	78	19	1983
1982	20											2	6	9	15	19	26	33	43	58	68	76	20	1982
1981	21												4	7	13	16	23	30	40	55	66	74	21	1981
1980	22												2	5	11	14	20	27	37	52	64	73	22	1980
1979	23													3	9	12	18	24	34	49	62	71	23	1979
1978	24													2	7	10	16	22	31	47	59	69	24	1978
1977	25														5	8	14	19	29	44	57	67	25	1977
1976	26														3	6	12	17	26	41	55	65	26	1976
1975	27														1	5	11	15	24	39	53	63	27	1975
1974	28															2	9	14	22	36	50	62	28	1974
1973	29															1	7	12	20	34	48	60	29	1973
1972	30																5	10	18	32	45	58	30	1972
1971	31																3	8	16	29	43	55	31	1971
1970	32																2	7	15	27	41	54	32	1970
1969	33																	5	13	25	39	51	33	1969
1968	34																	3	12	23	37	49	34	1968
1967	35																	2	10	21	35	47	35	1967
1966	36																		8	20	32	45	36	1966
1965	37																		7	18	30	43	37	1965
1964	38																		5	17	28	41	38	1964
1963	39																		3	16	27	39	39	1963
1962	40																		2	14	25	38	40	1962

NO MINIMUM PERCENT GOOD INTENDED

**DRAFT****TABLE 5: AGRICULTURAL AND CONSTRUCTION MOBILE EQUIPMENT  
PERCENT GOOD FACTORS**

Year Acquired	Age	CONSTRUCTION MOBILE EQUIPMENT		AGRICULTURAL MOBILE EQUIPMENT				Age
				EXCEPT HARVESTERS		HARVESTERS		
		New	Used	New	Used	New	Used	
2001	1	74	91	78	92	74	90	1
2000	2	66	81	70	82	64	78	2
1999	3	60	74	64	75	57	69	3
1998	4	55	68	58	68	50	60	4
1997	5	51	62	52	62	43	53	5
1996	6	47	58	47	56	38	46	6
1995	7	42	52	42	50	33	40	7
1994	8	38	47	38	45	29	35	8
1993	9	35	43	34	40	25	30	9
1992	10	31	38	30	36	21	26	10
1991	11	28	34	27	32	19	23	11
1990	12	26	32	25	30	17	21	12
1989	13	24	29	23	28	15	18	13
1988	14	22	27	22	26		16	14
1987	15	20	25	20	23		14	15
1986	16	19	23	18	21		14	16
1985	17	16	20		19			17
1984	18	13	17		17			18
1983	19	12	13					19
1982	20	11	11					20
1981	21		9					21

NO MINIMUM PERCENT GOOD INTENDED

**USE OF TABLE 5**

The percent good table is designed to assist the appraiser in determining total loss of value once reproduction cost new (RCN) has been determined for the captioned equipment.

The table, derived from used equipment sales data, identifies a pattern of depreciation for three groups of equipment. Within each group two columns of percent good figures, "new" and "used," are listed. The column labeled "new" should be used to measure depreciation if the subject property was acquired new; conversely, the column labeled "used" should be applied when the equipment was purchased used.

**DRAFT****TABLE 6: COMPUTER VALUATION FACTORS**

Year Acquired	Age	PERSONAL COMPUTERS (\$25,000 or less)	MID-RANGE COMPUTERS (\$25,000.01 to \$500,000)	MAINFRAME COMPUTERS (\$500,000.01 or more)
2001	1	66	73	79
2000	2	39	47	54
1999	3	24	30	35
1998	4	15	19	22
1997	5	10	12	14
1996	6	6	8	9
1995	7	4	5	6
1994	8	2	3	4
1993	9	2	2	2

**USE OF TABLE 6**

Computer valuation tables were originally developed by the Board in 1995, and amended in 1997, by analyzing resale values of personal, mid-range, and mainframe computers as compared to original costs.<sup>7</sup> These factors are intended to be applied directly to historical costs of non-production computers. Non-production computers are computers, including related equipment, designed for general business purposes. Non-production computers do not include computers embedded in machinery and do not include equipment or computers specifically designed for use in any other application directly related to manufacturing. No estimates of economic lives are stated or implied, since the tables were not derived by analyzing price indexes and economic life patterns.

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<sup>7</sup> Prior to January 2000, computer valuation tables were distributed via Letter To Assessor (LTA). For more information regarding the original study and development of these factors, please refer to LTA's 97/18, 96/27, and 96/19.



**TABLE 7: SEMICONDUCTOR MANUFACTURING EQUIPMENT VALUATION FACTORS**

Year Acquired	Age	SEMICONDUCTOR MANUFACTURING EQUIPMENT
2001	1	80
2000	2	62
1999	3	47
1998	4	34
1997	5	24
1996	6	16
1995	7	10

**USE OF TABLE 7**

The semiconductor manufacturing equipment valuation table was initially approved by the Board in 1994.<sup>8</sup> The Board recommends the above table for use when valuing semiconductor manufacturing equipment. The table is based on a 6.5 year economic life. These factors are intended to be applied directly to historical costs.

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<sup>8</sup> For more information regarding the original study and development of these factors, please refer to LTA's 90/36, 92/34, and 94/24.

**DRAFT****TABLE 8: INTERIM VALUATION FACTORS FOR BIOPHARMACEUTICAL INDUSTRY  
EQUIPMENT & FIXTURES**

Year Acquired	Age	SCHEDULE A			SCHEDULE B
		Machinery & Equipment (A-1)	Other Equip. (A-3)	Tools, Molds, Dies, Jigs (A-4)	Fixtures (B-2)
2001	1	85	92	89	92
2000	2	69	83	78	83
1999	3	54	75	67	75
1998	4	40	66	56	66
1997	5	28	57	45	57
1996	6	18	49	35	49
1995	7	11	40	26	40
1994	8	10	33	19	33
1993	9	10	26	13	26
1992	10	10	20	10	20
1991	11	10	15	10	15
1990	12	10	11	10	11
Prior	Prior Years	10	10	10	10

**USE OF TABLE 8**

The interim valuation factor table pertaining to the assessment of specific property owned and/or used by the biopharmaceutical industry was adopted by the Board in 1999, and became effective as of the lien date January 1, 1999. For mass appraisal purposes, these factors are intended to be applied directly to the historical costs of property for each category. As illustrated, a minimum percent good factor of ten percent applies.

Following is a sample listing of the equipment and fixtures included in these schedules and categories. Other types of equipment (office equipment, computers, etc.) should be valued using the index factors and percent good factors or the valuation factors presented in the remainder of the handbook as appropriate.

**DRAFT**  
**SCHEDULE A**

**Machinery and Equipment**  
*(Schedule A-1)*

<b><u>General Laboratory Equipment</u></b>	<b><u>Hi-tech Analytical Instruments</u></b>
Analytical Balances	Cell Fusion Devices
Anesthetic Machines	Cell Sorting Instruments – FACS
Animal Cages	Chemstations – computer controlled
Autoclaves	Cryostats
Autosamplers	Chromatography – Desktop
Bacteria Identification Systems	Cytometry Instruments
Cameras used in research	DNA Sequencers and Analyzers
Centrifuges (and rotors)	DNA Synthesizers and Purifiers
Chart Recorders	Electrolyte Analyzers
Conductivity Monitors	Electron Scanning Microscopes
Control Valves (laboratory scale)	Electrophoresis – Gas or Liquid
Densitometers	Mass Spectrometers – NMR, FTIR, AA, MALDI
Digital Counters	Molecular Imaging Equipment
Evaporator	Particle Counters and Analyzers
Fermentors (< 100 liters)	Peptide Synthesizers and Sequencers
Fume Hoods (portable)	Protein Synthesizers
Glass Handling Equipment	Scintillation Counters
Glassware Washers	Spectrometers
Glucose Analyzers	Spectrophotometers
Ice Machines	Thermal Analysis Instruments
Imaging Equipment	Viscometers
Incubators	X-Ray Diffractometers
Liquid Samplers	Other unspecified equipment that is similar in character, scale and technology
Micromanipulators	
Microscopes	
Microtomes	
Optical Scanning Detectors	
Organic Synthesizers	
Osmometers	
Ovens	
pH Analyzers	
Pipettes	
Pumps (laboratory scale)	
Radiation Monitors	
Reactor Vessels (<100 liters)	
Refrigerators and Freezers	
Sample Handling Equipment	
Samplers	
Shakers	
Sterilizers	
Stirrers	
Ultrasonic Cleaning Systems	
Waterbaths	

**DRAFT****Other Equipment***(Schedule A-3)*

Air Sampler	Commercial Scale Stainless Steel Tanks and Vessels
Clean Room Monitor	Custom Roller Bottle Apparatus
Commercial Scale Agitator	Equipment Skids
Commercial Scale Control Devices	Filter Housings, Stainless Steel
Commercial Scale Fermentation Tanks and Controls	Floor Scale
Commercial Scale Glycol System	Flow Meter
Commercial Scale Mix Tanks, Stainless Steel	Piping and tubing between Production Vessels
Commercial Scale Mixers	Roller Bottle Machine Capper
Commercial Scale Pumps	Roller Bottle Machine Unit
Commercial Scale Purification Vessels and Devices	Roller Racks
Commercial Scale RO Water Unit and System	Sanitary Valves (personal property)
	WFI Water Still
	Other Commercial Scale Control Devices
	Other Commercial Scale Tanks, Vessels and Devices

**Tools, Molds, Dies, Jigs***(Schedule A-4)*

Mobile Pilot Plants	Skids
Pilot Scale Fermentation Control	Small Fermentors (< 500 liters)
Pilot Scale Mixers	Small Scale Process Control Devices
Pilot Scale Pumps and Hose Apparatus	Individual components aggregated into pilot scale manufacturing equipment systems
Pilot Scale Purification Vessels and Devices	

**SCHEDULE B****Fixtures***(Schedule B-2)*

Benches and Counters, Built-in	HVAC systems and ductwork unique to process
Cabinets, Built-in	Individual components aggregated into fixtures
Casework, Metal	Piping and plumbing related to process
Casework, Wood	RO, DI, WFI Water Piping
Clean In Place Equipment	Safety Stations and First Aid Cabinets
Clean Room Air Ducts/Handlers	Clean Room Special Wall Surfaces
Clean Room Filter Units	Steam supply unique to process
Clean Room Fixtures, not specified	Walk-in freezers and refrigerator units
Clean Room Special Floor Surfaces	Wall Cases, Built-in
Cleanrooms	Waste disposal equipment unique to process
Electric supply systems unique to process	Water supply systems unique to process (WFI)
Emergency Generators (for process)	Water, electric, and gas hook-ups to lab stations
Feedwater System	Other items meeting the definition of a fixture as specified in Property Tax Rule 122.5
Fiber optic communication systems for process	
Fume Hoods (built-in)	

**DRAFT**

**CHAPTER 5: COMMERCIAL CLASSES CONTAINED IN AVERAGE INDEX (TABLE 1)**

- Bank
- Garage
- Hospital
- Hotel
- Laundry
- Office
- Restaurant
- Retail
- Theater
- Warehouse
- Service

**DRAFT****CHAPTER 6: INDUSTRY CLASSES CONTAINED IN AVERAGE INDEX (TABLE 2)**

- Petroleum Refining
- Electronic Equipment
- Mining
- Professional and Scientific Instruments
- Cement Manufacturing
- Chemicals and Allied Products
- Food and Kindred Products
- Glass and Glass Products
- Petroleum Exploration and Production
- Stone and Clay Products Except Cement
- Sugar and Sugar Products
- Vegetable Oil Products
- Aerospace
- Electrical Equipment Manufacturing
- Primary Metals
- Pulp and Paper
- Rubber Products
- Grain and Grain Mill Products
- Leather and Leather Products
- Lumber, Wood Products, and Furniture
- Motor Vehicles and Parts
- Paper Finishing
- Plastics Products
- Printing and Publishing
- Textile Mill Products
- Fabricated Metal Products
- Machinery, Except Electrical Metal Working and Transportation

**DRAFT****CHAPTER 7: DESCRIPTION OF INDUSTRY CLASSES**Aerospace

Includes the manufacture of aircraft, spacecraft, rockets, missiles, and component parts.

Cement Manufacturing

Includes the manufacture of cement. Excludes the manufacture of concrete and concrete products.

Chemicals and Allied Products

Includes the manufacture of basic chemicals such as acids, alkalis, salts, organic and inorganic chemicals; chemical products to be used in further manufacture, such as synthetic fibers and plastics materials; and finished chemical products, such as pharmaceuticals, cosmetics, soaps, fertilizers, paints, varnishes, explosives, and compressed and liquefied gases.

Electrical Equipment Manufacturing

Includes the manufacture of electric household appliances, electronic equipment, batteries, ignition systems, and machinery used in the generation and utilization of electrical energy.

Electronic Equipment

Includes the manufacture of electronic communications, detection, guidance, control, radiation, computation, test, and navigation equipment, and components thereof. Excludes manufacturers which, in addition to electronic equipment, also produce other equipment included under electrical equipment.

Fabricated Metal Products

Includes the manufacture of fabricated metal products, such as cans, tinware, hardware, metal structural products, stampings, and a variety of metal and wire products.

Food and Kindred Products

Includes the manufacture of foods and beverages, such as meat and dairy products; baked goods; canned, frozen, and preserved products; confectionery and related products; and soft drinks and alcoholic beverages. Excludes the manufacture of grain and grain mill products, sugar and sugar products, and vegetable oils and vegetable oil products.

Glass and Glass Products

Includes the manufacture of flat, blown, or pressed glass products, such as plate, safety, and window glass, glass containers, glassware, and fiberglass. Excludes the manufacture of lenses.

**DRAFT****Chapter 7: Description of Industry Classes**

(continued)

Grain and Grain Mill Products

Includes the manufacture of blended and prepared flours, cereals, feeds, and other grain and grain mill products.

Leather and Leather Products

Includes the manufacture of finished leather products, the tanning, currying, and finishing of hides and skins, and the processing of fur pelts.

Lumber, Wood Products, and Furniture

Includes the manufacture of lumber, plywood, veneers, furniture, flooring, and other wood products. Excludes the manufacture of pulp and paper.

Machinery, Except Electrical, Metal Working, and Transportation

Includes the manufacture of machinery, such as engines and turbines, farm machinery, construction and mining machinery, food products machinery, textile machinery, woodworking machinery, paper industry machinery, compressors, pumps, ball and roller bearings, blowers, industrial patterns, process furnaces and ovens, office machines, and service industry machines and equipment.

Mining

Includes the mining and quarrying of metallic and nonmetallic minerals and the milling, beneficiation, and other primary preparation of such materials.

Motor Vehicles and Parts

Includes the manufacture of automobiles, trucks, buses, and their component parts. Excludes the manufacture of glass, tires, and stampings.

Paper Finishing

Includes paper finishing and conversion into cartons, bags, envelopes, and similar products.

Petroleum Exploration and Production

Includes the exploration, drilling, maintenance, and production activities of petroleum and natural gas producers. Includes gathering pipelines and related storage facilities of such producers. Excludes gathering pipelines and related storage facilities of pipeline companies.

**Chapter 7: Description of Industry Classes**



## **DRAFT**

### **(continued)**

#### Petroleum Refining

Includes the distillation, fractionation, and catalytic cracking of crude petroleum into gasoline and its other components.

#### Plastics Products

Includes the manufacture of processed, fabricated, and finished plastics products. Excludes the manufacture of basic plastics materials.

#### Primary Metals

Includes the smelting, reducing, refining, and alloying of ferrous and nonferrous metals from ore, pig, or scrap, and the manufacture of castings, forgings, and other basic ferrous and nonferrous metals products.

#### Professional and Scientific Instruments

Includes the manufacture of mechanical measuring, engineering, laboratory, and scientific research instruments; optical instruments and lenses; surgical, medical, and dental instruments and equipment; ophthalmic equipment; photographic equipment; and watches and clocks.

#### Printing and Publishing

Includes printing, publishing, lithographing, and printing services, such as bookbinding, typesetting, photoengraving, and electrotyping.

#### Pulp and Paper

Includes the manufacture of pulp from wood, rags, and other fibers and the manufacture of paper and paperboard from pulp. Excludes paper finishing.

#### Rubber Products

Includes the manufacture of finished rubber products, and the recapping, retreading, and rebuilding of tires.

#### Stone and Clay Products, Except Cement

Includes the manufacture of structural clay products, such as brick, tile, and pipe; pottery and related products, such as vitreous-china, plumbing fixtures, earthenware, and ceramic insulating material; concrete; asphalt building materials; concrete, gypsum, and plaster products; cut and finished stone; and abrasive, asbestos, and miscellaneous nonmetallic mineral products.

## **Chapter 7: Description of Industry Classes**

**DRAFT**  
**(continued)**

Sugar and Sugar Products

Includes the manufacture of raw sugar, syrup, or finished sugar from sugar cane or sugar beets.

Textile Mill Products

Includes the manufacture of spun, woven, or processed yarns and fabrics from natural or synthetic fibers. Excludes finishing and dyeing.

Vegetable Oil Products

Includes the manufacture of vegetable oils and vegetable oil products.

## DRAFT

**CHAPTER 8: CLASSIFICATION OF IMPROVEMENTS  
AS STRUCTURE ITEMS OR FIXTURES**

The intent of the following listing is to classify property without regard to ownership. The listing does not necessarily indicate appraisal responsibility by a real property appraiser or an auditor–appraiser. It should be used as a guide for classifying improvements reported on Schedule B of the Business Property Statement.

Section 122.5 of Title 18 of the California Code of Regulations (Property Tax Rule 122.5) provides a definition of "fixtures" and is controlling. For ease of use the general concepts used as a basis for the segregation of improvements to "structure item" or "fixtures" categories are as follows.<sup>9</sup>

***Primary Test:***

Rule 122.5(d) states that "...Intent is the primary test of classification." To determine intent the appraiser should look to what is "reasonably manifested by outward appearance."

***Structure Item:***

An improvement will be classified as a "structure item" when its primary use or purpose is for housing or accommodation of personnel, personalty, or fixtures; or when the improvement has no direct application to the process or function of the trade, industry, or profession.

***Fixture:***

An improvement will be classified as a "fixture" if its use or purpose directly applies to or augments the process or function of a trade, industry, or profession.

***Dual Purpose:***

Items which have a dual purpose will be classified according to their primary purpose.

***Examples:***

The following pages list a variety of improvements and their typical classifications as structure items or fixtures. It must be emphasized that the listing is illustrative as a guide only. Proper classification as a fixture or structure item is determined according to the actual use or purpose of the property.

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<sup>9</sup> See also Assessors' Handbook Section 504 (AH 504), *Assessment of Personal Property and Fixtures*, for additional information.

DRAFT

**STRUCTURE ITEMS**

Air conditioning—office and building cooling

Auxiliary power generation equipment—for building purposes

Awnings

Batch plants—buildings, fences, paving, yard lights, and spur tracks

Boilers—office and building heating

Building renovations

Butane and propane installations—used for heating buildings

Car washes—all buildings, canopies, interior and exterior walls, fences, paving, and normal plumbing

Carpets and floor coverings affixed to floor—wall-to-wall carpeting and specially installed strip or area carpeting, tile, terrazzo coverings

Central heating and cooling plants

Chutes—built-in

Coin-operated laundries—restroom, sanitary plumbing fixtures

Conveyors—for moving people

Cooling towers—other than used in a trade or production process

Crane ways

Dock elevators

Elevators—including machinery and power wiring

**FIXTURES**

Air conditioning—process cooling

Air lines

Auxiliary power generation equipment—for trade or production purposes

Back bars

Batch plant—scales, silos, hoppers, bins, machinery

Boilers—for manufacturing process

Bowling lanes

Burglar alarm systems

Butane and propane installations—used for trade or production purposes

Car washes—special plumbing, wiring, and car washing equipment

Compressors—air

Conveyors—for moving materials and products

Cooling towers—used in a trade or production process

Counters

Cranes—traveling

Environmental control devices—used in the production process

Fans and ducts—used for processing

DRAFT

**STRUCTURE ITEMS**

**FIXTURES**

Environmental control devices—if an integral part of the structure

Fences and railings—inside of buildings

Escalators

Furnaces—process

External window coverings

Furnishings—built-in, i.e., wall-hung desks

Fans and ducts—which are part of an air circulation or exhaust system for the building

Heating—boilers—for the manufacturing process

Fences—outside of building

Hoists

Flagpoles

Incinerators—commercial and industrial

Heating—boilers—used in office or building heating

Ice dispensers—coin operated

Kiosk—permanently attached

Kilns—beehive, tunnel, or cylinder type, and equipment

Movie sets—which are a complete building

Kilns—lumber

Paint spray rooms—if an integral part of the building

Laundromat—plumbing, wiring, and concrete work for equipment

Parking lot gates

Lighting fixtures—lighting associated with a commercial or industrial process

Partitions—floor to ceiling

Machinery foundations and pits—not part of normal flooring or foundation

Pipelines and pipe supports—used to convey air, water, steam, oil, or gas to operate the facilities in a building

Miniature golf courses

Pits—not used in the trade or process

Movie sets—which are not a complete building

Pneumatic tube systems

Ovens

Radiators—steam

Paint spray booths

Railroad spurs

Partitions—annexed—less than floor to ceiling

Refrigeration systems—that are an integral part of the building

Pipelines and pipe supports—used to convey air, water, steam, oil, or gas to equipment used in the production process

DRAFT

**STRUCTURE ITEMS**

Refrigerators—walk in—which are an integral part of the building—excluding operating equipment

Restaurants—rough plumbing to fixtures

Renovations to building structures

Security—Banks and Financial

Fire alarm systems

Safes-embedded

Night depository –(if an integral part of the building)

Teller cages

Vault alarm system

Vaults

Service stations—canopies, paving, sign, pylons

Shelving—originally designed as an integral part of the building

Shielded or clean rooms—if an integral part of the building

Signs—include supporting structure, which forms an integral part of the building, including sign blades, pylons, or marquee structures serving as canopies. Exclude sign cabinet (face) and lettering

Silos or tanks—whose primary function or intent is to store property for a time period, such as storage tank farms and grain and liquid petroleum storage facilities

Smog control devices—when attached to incinerator or building heating plant

**FIXTURES**

Pits—used as wine and sugar clarifiers, skimming pits, grease pits, sump pits, and pits used to house machinery in the manufacturing

Plumbing—special purpose

Power wiring, switch gear, and power panels—for manufacturing process

Refrigeration systems—that are not an integral part of the building

Refrigerators—walk in—unitized—including operating equipment

Restaurant equipment—plumbing fixtures, stainless steel or galvanized sinks in kitchens, bars, soda fountains, garbage disposals, dishwashers, hoods, etc.

Roller skating surface

Scales—including platform and pit

Security—Banks and Financial

Cameras (surveillance)—attached to walls or columns

Drive-up and walk-up windows—unitized security type

Night depository –(if not an integral part of the building)

Man traps

Vault doors

Service Stations—gasoline storage tanks, pumps, air and water wells

## DRAFT

**STRUCTURE ITEMS**

Sprinkler systems—where primary function is the protection of a building or structure

Store fronts

Television and radio antenna towers

Trout ponds—concrete

Theaters—drive-in—buildings, screen and structures, fencing, paving, lighting

Water systems at golf courses

**FIXTURES**

Shelving—other than that which is an integral part of the building

Shielded or clean rooms—if not an integral part of the building

Signs—sign cabinets and free standing signs, including supports

Silos or tanks—whose primary function is as part of a process, including temporary process holding such as breweries or refineries

Ski lifts, tows, trams

Sky slides

Smog control devices—attached to process device

Theaters—auditorium equipment—seating, screens, stage equipment, sound, lighting, and projection

Theaters—drive in—heater and speaker uprights, wiring and units, projection equipment, signs

Trash compactors and paper shredders

Wash basins—special purpose water softeners for commercial or industrial purposes

## DRAFT

**CHAPTER 9: VALUATION GUIDES**

There are numerous valuation guides available that contain sale-derived market values of agricultural and construction mobile equipment. The appraiser should utilize these valuation guides in making the appraisal estimate when sufficient information regarding the equipment's make, model, etc., is available. The index factors and percent good factors from Table 3 and Table 5 respectively should be used when sufficient information cannot be obtained from value guides or other market information.

Valuation guides that we are aware of include the following:

***Agricultural Equipment***

*Used Tractor Price Guide*, Intertec Publishing Corporation

Phone: (800) 262-1954 or (913) 967-1719

Internet Address: [www.intertec.com](http://www.intertec.com)

*Official Guide - Tractors and Farm Equipment (Guides 2000)*, Iron Solutions

Phone: (877) 266-4766 ext. 6256

Internet Address: [www.iron solutions.com](http://www.iron solutions.com)

*Farm Equipment Guide*, Heartland Ag Business Group

Phone: (800) 673-4763

Internet Address: [www.farmequipmentguide.com](http://www.farmequipmentguide.com)

***Construction Equipment***

*Green Guide for Construction Equipment*, Primedia Information Inc.

Phone: (408) 467-6762 or (800) NOW-DATA ext. 6762

Internet Address: [www.equipmentwatch.com/agce.htm](http://www.equipmentwatch.com/agce.htm)



**ATTACHMENT 2 - ISSUE PAPER 01-036**  
**LANGUAGE DIFFERENCES REGARDING INDEX FACTORS AND REPRODUCTION VS. REPLACEMENT**

<b>Staff Recommendation</b> <b>(as shown in Attachment 1)</b>	<b>Alternative (CAA)</b> <b>(proposed to replace text in Attachment 1)</b>
<p><i>(Proposed revised language on pages 1 and 2.)</i></p> <p style="text-align: center;"><b>Chapter 1: Use of Equipment Index Factors</b></p> <p>Equipment index factors are developed for use in mass appraisals and are generally reliable and practical for converting original cost to estimates of reproduction cost or replacement cost new. Index factors are used to adjust a property's original cost for price level changes since the property was acquired. The index factors recommended by the Board, updated and distributed annually, include three separate index factor tables: Table 1, Commercial Equipment; Table 2, Industrial Equipment; and Table 3, Agricultural and Construction Equipment. The tables rely on indexes published by the U. S. Government Bureau of Labor Statistics (BLS) and on information published by Marshall &amp; Swift Publication Company. The BLS and Marshall &amp; Swift have indicated to Board staff that their indexes attempt to track price changes for an identical product sold under identical terms over time, such that the indexes approximate an estimate of reproduction cost new. Thus, when the original cost of property is multiplied by the Board's index factor for the year of acquisition, the product typically approximates current reproduction cost new.</p> <p>In situations where equipment has undergone minimal changes in technology, reproduction cost and replacement cost are likely to be similar. In industries where the equipment used is undergoing rapid changes in technology, further adjustments are likely to be needed to arrive at replacement cost new. Thus, there may be situations where market evidence supports the need to make adjustments to reproduction cost to account for functional obsolescence before the percent good factors from Table 4 can be applied to arrive at an estimate of market value. Any such adjustments should be based on reasonable evidence and appropriate adjustments should be made to arrive at replacement cost new. Assessors should consider such evidence provided by assessees when making these adjustments.</p>	<p><i>(Text for page 1 from 2001 AH 581)</i></p> <p style="text-align: center;"><b>Chapter 1: Use of Equipment Index Factors</b></p> <p>The index factors tables found in Chapter 4 of this section of the handbook (Tables 1, 2, and 3) may be used to estimate current replacement costs for various groups of equipment. When an acquisition cost is multiplied by the factor for the year of acquisition, the product approximates the current replacement cost new in most instances.</p> <p style="text-align: center;"><b>Commercial Equipment Index Factors</b></p> <p>Indexes for 12 classes of equipment are supplied in Chapter 4, Table 1, Commercial Equipment Index Factors. The following example demonstrates how to use the index factors to estimate replacement cost new.</p>

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**LANGUAGE DIFFERENCES REGARDING INDEX FACTORS AND REPRODUCTION VS. REPLACEMENT**

<b>Staff Recommendation</b> <b>(as shown in Attachment 1)</b>	<b>Alternative (CAA)</b> <b>(proposed to replace text in Attachment 1)</b>
<p>Please refer to Assessors' Handbook Section 504, <i>Assessment of Personal Property and Fixtures</i>, for guidelines on the use of reproduction and replacement costs in the appraisal process.</p> <p style="text-align: center;"><b>Price Changes</b></p> <p>Price changes are usually an increasing factor (inflation). During those periods of time when the cost of raw material and/or labor declines, price changes may be a decreasing factor (deflation).</p> <p><b>Effects of Technological Progress</b></p> <p>If technological progress has occurred since the acquisition date of an asset, the cost of producing a functionally superior but physically similar asset may now be lower. Consequently, the current replacement cost new of previously existing assets will probably decline. High technology equipment, for example, typically suffers greater than normal functional obsolescence due to technological progress.</p> <p style="text-align: center;"><b>Commercial Equipment Index Factors</b></p> <p>Indexes for commercial equipment are supplied in Chapter 4, Table 1, Commercial Equipment Index Factors. If the index factors do not reasonably represent changes in equipment costs for a particular industry, additional research should be done to find a more appropriate method of estimating replacement cost new.</p> <p>The following example demonstrates how to use the index factors to estimate reproduction cost new.</p>	

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**LANGUAGE DIFFERENCES REGARDING INDEX FACTORS AND REPRODUCTION VS. REPLACEMENT**

<b>Staff Recommendation</b> <b>(as shown in Attachment 1)</b>	<b>Alternative (CAA)</b> <b>(proposed to replace text in Attachment 1)</b>
<p><i>(Proposed revised language on page 5.)</i></p> <p style="text-align: center;"><b>Summary</b></p> <p>Examples 1.1, 1.2, and 1.3 illustrate the use of Tables 1 and 2. Table 3, Agricultural and Construction Equipment Index Factors, is used in the same manner. (See Chapter 2, Examples 2.2 and 2.3, for complete examples related to agricultural and construction equipment.)</p> <p>Although this handbook section contains appropriate index factors for many types of taxable equipment found in California, better information is available from other sources in many cases. In situations where equipment has undergone minimal technological change, reproduction cost and replacement cost are likely to be similar. In industries where the equipment used is undergoing rapid change in technology, it may be more appropriate to use actual, current, replacement prices for some types of equipment. Actual current replacement prices are nearly always better indicators of replacement value than indexed acquisition costs. Where actual replacement prices are not available, the assessor should make adjustments to account for functional obsolescence based on reasonable evidence available.</p> <p>As discussed in this chapter, the index factor is used to convert acquisition cost to an estimate of reproduction cost new. The next chapter discusses the use of percent good factors and tables. The percent good factor converts the reproduction cost new to reproduction cost new less normal depreciation.</p>	<p><i>(Text on page 5 from 2001 AH 581.)</i></p> <p style="text-align: center;"><b>Summary</b></p> <p>Examples 1.1, 1.2, and 1.3 illustrate the use of Tables 1 and 2. Table 3, Agricultural and Construction Equipment Index Factors, is used in the same manner. (See Chapter 2, Examples 2.2 and 2.3, for complete examples related to agricultural and construction equipment.)</p> <p>Although this handbook section contains appropriate index factors for many types of taxable equipment found in California, better information is available from other sources in many cases. It may be possible to find actual, current replacement prices for some types of equipment. Actual current replacement prices are nearly always better indicators of replacement value than indexed acquisition costs.</p> <p>As discussed in this chapter, the index factor is used to convert acquisition cost to an estimate of reproduction cost new. The next chapter discusses the use of percent good factors and tables. The percent good factor converts the replacement cost new to replacement cost new less normal depreciation.</p>